



## TERMS OF REFERENCE

### Governance, Local Development and Political Economy of Artisanal Mining in Mozambique

*Initial lessons learned from the CDD's territorial intervention.*

**Date:** February 12, 2026

**Location:** Montepuez, Cabo Delgado Province

**Time:** 2:00 PM to 4:30 PM

#### 1. Context and Justification

Artisanal and small-scale mining (ASM) is a major source of livelihood for thousands of families in Mozambique, particularly in provinces with high mineral resource endowments such as Cabo Delgado, Manica, Tete, and Nampula. For many rural and peri-urban communities, this activity represents, on the one hand, an economic strategy, and on the other hand, a survival mechanism in the face of scarce formal employment, precarious livelihoods, and limited state presence in extractive areas.

Despite its socioeconomic importance, ASM continues to be characterized by high levels of informality, recurring conflicts over land use and control with industrial mining, predominantly repressive responses from the State, precarious working conditions, and significant environmental impacts. Added to these factors are opaque supply chains and predatory intermediary networks that reduce local benefits and deepen economic inequalities.

In the specific case of Cabo Delgado, these challenges intersect with a context marked by insecurity, forced displacement, institutional fragility, and tensions between communities, security forces, and private actors. This scenario amplifies the risks of human rights violations, deepens local conflicts, and limits the potential of artisanal mining as a driver of territorial development.

Given this scenario, it becomes imperative to produce rigorous empirical evidence that can underpin more inclusive, transparent, and context-sensitive public policies, anchored in the principles of human rights, sustainable development, and peaceful coexistence between artisanal and industrial mining.

It is in this context that the present study was carried out, with the objective of generating knowledge based on field data and proposing practical recommendations for a fairer, more effective and territorially informed governance of artisanal mining in Mozambique, using Cabo Delgado as a central case and drawing on comparative experiences from other provinces.

## 2. Objective

To present and publicly discuss the main findings of the study on artisanal mining in Mozambique, promoting dialogue between the State, companies, civil society, and local communities. More specifically:

- Disseminate key evidence from the study and its policy implications.
- To discuss challenges and opportunities for the inclusive regulation of ASM.
- To formally launch the proposal for the consolidation of an Artisanal Mining Network in Mozambique.
- To gather input from local stakeholders for future advocacy and intervention actions.

## 3. Expected Results

By the end of the launch, it is expected that:

1. Consolidated a minimum consensus on the need for an inclusive governance approach for ASM.
2. Presented and discussed the proposal to create an Artisanal Mining Network based on three pillars:
  - **Governance:** Improved regulation, transparency, and coexistence of land uses;
  - **Local development and social peace:** Reducing conflict, violence, and repression;
  - **Political economy:** confronting predatory intermediaries, opaque markets, and state capture.
3. Defined a preliminary roadmap for the next steps in coordination between the actors.

#### **4. Target Audience**

The event is intended for:

- Government authorities;
- Representatives of mining communities and local leaders;
- Organized industrial and artisanal mining companies;
- Civil society organizations and human rights defenders;
- Academia and research centers;
- Journalists and media outlets;
- Development partners and international organizations.

Estimated number of participants: 40 people.

#### **5. Event Methodology**

The launch will follow a participatory and dialogue-oriented approach, organized in three stages:

1. Technical presentation of the study – outlining the main results and recommendations.
2. Multisectoral roundtable – comments from government, civil society and communities.
3. Open discussion – questions and contributions from participants.

## 6. Program

Time	Activity	Responsible
2:00 PM – 2:15 PM	Registration and reception of participants	Protocol
2:15 PM – 2:30 PM	Official opening and event overview.	<ul style="list-style-type: none"> <li>• <b>Prof. Adriano Nuvunga</b>, Executive Director of CDD</li> <li>• <b>Her Excellency Jenuína Charles Nangudo Frederico</b> – District Administrator of Montepuez</li> </ul>
2:30 PM – 3:10 PM	Presentation of the main results of the study.	<ul style="list-style-type: none"> <li>• <b>Abdul Tavares</b> – CDD Cabo Delgado</li> </ul>
3:10 PM – 3:40 PM	Multi-stakeholder roundtable (Government, Community, Civil Society)	<b>Moderator</b> <ul style="list-style-type: none"> <li>• <b>Gabriel Manguete</b> – Center for Democracy and Human Rights (CDD)</li> </ul>
3:40 PM – 4:10 PM	Open discussion with participants	<b>Moderator</b> <ul style="list-style-type: none"> <li>• <b>Gabriel Manguete</b> – Center for Democracy and Human Rights (CDD)</li> </ul>
4:10 PM – 4:25 PM	Presentation of the proposal from the Artisanal Mining Network	<ul style="list-style-type: none"> <li>• <b>Gabriel Manguete</b> – Center for Democracy and Human Rights (CDD)</li> </ul>
4:25 PM – 4:30 PM	Summary, next steps and conclusion	<ul style="list-style-type: none"> <li>• <b>Prof. Adriano Nuvunga</b> – Executive Director of CDD;</li> <li>• <b>Her Excellency Jenuína Charles Nangudo Frederico</b> – District Administrator of Montepuez</li> </ul>
	<b>Cocktail</b>	